Tess Butler Grain Inspectors, Packers & Stockyards Administration U.S. Department of Agriculture 1400 Independence Avenue, SW Room 1643-S Washington, DC 202050-3604

November 22, 2010

In re: Farm Bill Comments 75 Fed. Reg. 35338

During the crafting of the 2008 Farm Bill, farm advocates, rural community groups, faith based organizations and consumer groups worked diligently to restore fairness to livestock and poultry markets and level the playing field for livestock and poultry producers. These provisions were included in a new livestock title to the Farm Bill that was enacted by overwhelming bipartisan majorities in both houses of Congress. The reforms directed the Secretary of Agriculture to write new rules to implement provisions within the 1921 Packers & Stockyards Act (P&SA) and prohibit unfair livestock contract terms that have become widespread in the hog and poultry sector.

These needed reforms were enacted in light of the considerable and growing consolidation in the meatpacking and poultry processing industries. Nearly nine out of ten beef cattle, two out of three hogs and half of all poultry are slaughtered or processed by the four largest firms in each sector. This concentrated market power in the hands of a few companies has distorted livestock markets, lowered the prices farmers receive for producing livestock, enabled hog and poultry companies to impose unfair contract terms and reduced market transparency.

In June 2010, U.S. Department of Agriculture (USDA) issued proposed rules to make these reforms a reality. The proposed rule published by the Grain Inspection, Packers and Stockyards Administration (GIPSA) in the Federal Register of June 22, 2010 (75 Fed. Reg. 35338) included commonsense provisions to properly implement the P&SA, protect poultry and hog farmers' investments and improve market transparency for cattle and hog sales. The proposals carry out the 2008 Farm Bill's directive and establish clear, defined regulations governing specific practices that are prohibited because they are "unfair, unjustly discriminatory, or deceptive" under the P&SA.

Some of these changes represent a Bill of Rights for farmers and livestock producers as they curb some of the worst abuses that are commonplace today. In addition, these changes help ensure that independent family cattle and hog producers receive competitive prices for their livestock rather than a price distorted by meatpackers that offer special deals only to favored, larger operators. The proposed rules also prohibit poultry and hog companies from forcing farmers to make expensive upgrades that can cost tens of thousands of dollars without protections to safeguard their investments and make it illegal for meatpackers and poultry processors to retaliate against growers and farmers that stand up for their rights.

These rules are an important first step to restoring competition to livestock markets, protecting farmers from abusive practices and ensuring that livestock and poultry producers receive a fair share of what consumers pay at the grocery store. We strongly support the goals of the proposed rule and urge USDA to strengthen the protections for farmers by perfecting the strong provisions of the proposed rule. USDA should promptly finalize and implement these rules and demonstrate the Administration's commitment to farmers and rural communities by vigorously

enforcing the protections that are essential to restoring balance, fairness and transparency for livestock and poultry producers.

Sincerely, Agricultural Missions, Inc. (NY) Agriculture and Land Based Training Association (CA) Agriculture of the Middle Alabama Contract Poultry Growers Association Alliance for a Sustainable Future (PA) Alternative Energy Resources Organization (AERO) -MT American Agriculture Movement American Corn Growers Association American Grassfed Association American Raw Milk Producers Pricing Association Appalachian Crafts (KY) Ashtabula-Lake-Geauga CFU Buckeye Quality Beef Association (Ohio) C.A.S.A. del Llano (TX) California Dairy Campaign California Farmers Union California Food & Justice Coalition California Institute for Rural Studies Campaign for Contract Agriculture Reform Campaign for Family Farms and the Environment Carolina Farm Stewardship Association Cattle Producers of Louisiana Center for Food Safety Center for New Community Center for Popular Research, Education and Policy (NY) Center for Rural Affairs Chemung County Church Women United (NY) Chemung County Council of Churches (NY) Chemung County Council of Women, NY Church Women United of New York State **Community Farm Alliance Community Food Security Coalition** Contract Poultry Growers Association of the Virginias Court St Joseph #139, Corning/Elmira, Catholic Daughters of the Americas (NY) Dakota Resource Council Dakota Rural Action of SD Davidson College Office of Sustainability **Ecological Farming Association** Family Farm Defenders Farm Aid Farm and Ranch Freedom Alliance Farm Fresh Choice of the Ecology Center Berkeley Farmers Market Coalition Fay-Penn Economic Development Council

Food & Water Watch Food Chain Workers Alliance Food First Food Democracy Now! Georgia Poultry Justice Alliance Heartland Center / Office of Peace and Justice for the Diocese of Gary, Indiana and the Integrity of Creation Hispanic Organizations Leadership Alliance Illinois Stewardship Alliance Independent Beef Association of North Dakota (I-BAND) Independent Cattlemen of Nebraska Independent Cattlemen of Wyoming Institute for Agriculture and Trade Policy Iowa Citizens for Community Improvement Iowa Farmers Union Island Grown Initiative Izaak Walton League Just Food (NY) Kansas Cattlemen's Association Kansas Farmers Union Kansas Rural Center Ladies of Charity of Chemung County (NY) Land Loss Prevention Project Land Stewardship Project Maryknoll Office for Global Concerns Michael Fields Agricultural Institute Michigan Farmers Union Michigan Land Trustees Midwest Environmental Advocates Midwest Organic Dairy Producers Association Minnesota Farmers Union Mississippi Assoc. of Cooperatives Mississippi Livestock Markets Association Missouri Farmers Union Missouri Rural Crisis Center National Catholic Rural Life Conference National Family Farm Coalition National Farmers Organization National Farmers Union National Hmong American Farmers, Inc. National Latino Farmers & Ranchers Trade Association National Sustainable Agriculture Coalition Nebraska Farmers Union Nebraska Sustainable Agriculture Society New England Farmers Union Nebraska Wildlife Federation Nonviolent Economics North Carolina Contract Poultry Growers Association

Northeast Organic Dairy Producers Alliance Northeast Organic Farming Association, Interstate Council Northeast Sustainable Agriculture Working Group Northern Plains Resource Council (MT) Northwest Atlantic Marine Alliance Ohio Ecological Food and Farm Association Ohio Environmental Council Ohio Environmental Stewardship Alliance **Ohio Farmers Union Oregon Livestock Producers Association Oregon Rural Action** Organic Consumers Association **Organic Farming Research Foundation** Organization for Competitive Markets Partnership for Earth Spirituality Past Regents Club of the Catholic Daughters of the Americas, Diocese of Rochester, NY Past Regents Club, Diocese of Rochester (NY) Pennsylvania Farmers Union Pennypack Farm and Education Center (PA) Pesticide Action Network North America Pomona Grange #1, Chemung County NY Powder River Basin Resource Council (WY) **R-CALF** United Stockgrowers of America Rocky Mountain Farmers Union Rural Advancement Foundation International - USA (RAFI-USA) Sisters of St. Francis of Philadelphia Slow Food USA South Dakota Farmers Union South Dakota Stockgrowers Association St John the Baptist Fraternity, Secular Franciscan Order, Elmira NY Taos County Economic Development Corporation **Texas Farmers Union** The Cornucopia Institute The Food Project Tilth Producers of Washington Trappe Landing Farm & Native Sanctuary United Poultry Growers Association Virginia Association for Biological Farming Western Organization of Resource Councils (WORC) Western Sustainable Agriculture Working Group WhyHunger Wisconsin Farmers Union Women Involved in Farm Economics (WIFE) Women, Food and Agriculture Network